Department of Labor Investigations

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Overview

- Short Overview of the Law
- Anatomy of a DOL EBSA Audit
- What Do I Do When I Get a DOL Document Request?
- Some Issues That Have Come up on Audit
- How Can a Fiduciary Protect Himself?

Overview Why DOL Investigates

- Participant Complaints/Inquiries
- Referrals from Other Regulators (e.g., OLMS, IRS, SEC, or DOJ)
- Other Information (e.g., News Reports)
- National and Field Office Projects
- Form 5500 / Form 990 Desk and Edit Checks

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Overview ERISA - Breaches of Fiduciary Duty

- Prudence reasonable expert (know what you don't know)
- Sole & Exclusive Benefit Rule
- Administration expenses reasonable & necessary
- Diversification

- Prohibited Transactions
 - 406(a) Almost everything is "prohibited"
 - Many exceptions
 - Service provider & fiduciary compensation
 - Related party transactions
 - Self-dealing
 - Acting as Adverse Party
 - Anti-kick back rule

Overview ERISA – Violations

For What?

- Breach of Fiduciary Duty
- Co-Fiduciary Liability
- Knowing Participation in a Breach

So What?

- Potential Personal Liability
- Excise Taxes & Penalties
- Equitable Remedies

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OverviewCriminal Authority, ERISA § 506(b)

- ERISA § 506(b) Authorizes Secretary of Labor to investigate and refer criminal violations involving employee benefit plans.
 - 18 U.S.C § 1001 material false statements to executive agency
 - 18 U.S.C. § 1027 false statements in documents required by ERISA, such as Form 5500 filing
 - 18 U.S.C. § 1954 -solicitation to influence operations of a plan
 - ERISA § 411 prohibits certain persons from holding plan positions

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- ERISA § 501 willful violation of Title I
- ERISA § 511 coercive interference with participants' rights
- Taft-Hartley § 302 strict payment prohibition & anti-bribery
- Often prosecuted by DOL Inspector General/U.S. Attorney's office.

Anatomy of a DOL Audit

- Initial document request or subpoena
- On-site review vs. production by counsel
- Key person interviews
- 10 Day Letter Voluntary Compliance "VC" Letter
- Reply from Board of Trustees
- Meeting with Investigator/Supervisor/Assistant Regional Director/Regional Director

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Anatomy of a DOL Audit

- Agree to remedies
- Provide additional information
- Agree to disagree
- Review up line at Regional Office
- Review by Regional Solicitor's Office
- Possible review by National Enforcement Office and National Solicitor's Office for national or difficult issues (especially with a national enforcement program)

Anatomy of a DOL Audit

- Attorney informal meetings or consultations with Regional Solicitor, National Enforcement, National Solicitor Offices
- Provide additional legal and factual analysis
- Consider request for interpretive advice (especially for widespread issues)
- Enforcement Manual, Advisory Opinions & Information Letters
- Negotiated settlement before DOL suit
- Closing Letters
- DOL files lawsuit discovery, possible settlement, news release
- Referral to other agency

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What Do I Do When I Get the Document Request from DOL?

- Call your lawyer (I don't care if its expensive, call her anyway)
- Identify your insurance policies that may provide coverage
- Draft a claim letter to your insurers
- Establish a claim date as soon as possible and invoke the insurer's obligation to pay for defense costs
- Check for "Gap Coverage" Pre-Claims Investigations

What Do I Do When I Get the Document Request from DOL?

- Establish a single point of contact with DOL (preferably counsel)
- Keep a separate copy of all the documents DOL reviews
- Keep a separate copy of all the documents DOL copies
- Designate a place for the investigator to work if on premises
- Counsel should be present during Investigator formal and informal interviews
- Consider whether to request subpoenas
- The investigator will be friendly but is there to do a job
- Speak only when spoken to and only answer the question asked

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Issues that Have Come Up on Audit

- Plan expenses, plan expenses, and more plan expenses!
- Travel expenses for trustees and employees
- Alcohol expenses
- Food
 - Assets used to purchase food for participants or staff on site?
 - What is the reason for doing this
- Graduation / Event / Office expenses:
 - Who is attending? Family members? Union Officers? Dignitaries?

Issues that Have Come Up on Audit

- Personal vehicle use
- Trustee and staff entertainment (e.g., golf, duck tours & in-town meals)
- Advertisements (e.g., clothing and events)
- Gifts to charities, trustees, employees, participants or family (e.g., funeral flowers, attendance at events, or charitable events)
- Late Fees and interest on receivables

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Issues that Have Come Up on Audit

- Bonuses post retirement & current employees
- Failures to recuse on expenses and compensation
- Fidelity bonding
- Building purchase and/or leasehold improvements.
 - Market value?
 - Updated lease arrangements
- Investment losses & ETIs/ESGs

Issues that Have Come Up on Audit

- Fiduciary status of plan employees, co-fiduciary duty
- Missing Participants
- Meals, gifts, and entertainment from service providers
- Transactions between plan, employers, or union
- Allocation of plan expenses between plans

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Investigation Process Privilege Considerations

- Fiduciary exception to attorney-client privilege.
 - Generally, fiduciaries may not assert attorney-client privilege to withhold information about their fiduciary activities from plan participants or DOL.
- Exception does not apply to advice received when engaged in "settlor" functions or other activities not in scope of fiduciary duty.
- Fiduciary exception for work product doctrine?
 - Work product doctrine covers material prepared in anticipation of litigation, including analyses commissioned by corporation (e.g., memo on prospect of IRS litigation).
- Privilege for self-critical evaluations (e.g., internal audit) generally not recognized by federal courts. <u>See generally Dept. of Education v. NCAA</u>, (7th Cir. March 21, 2007).

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How Can I Protect Myself from All This Potential Liability?

- "Avoid the Near Occasion of Sin"
- Procedures & Documentation
- Fiduciary Insurance Waiver of Recourse & Pre-Claim Investigations "Gap" Endorsement
- Indemnification by Appointing Parties
- Indemnification by Plan

How Can I Protect Myself from All This Potential Liability?

IDEA: Indemnification - Using the Plan's Assets to Support and Protect the Trustee

- → The Gap Problem & Advancement of Fees
- ◆ Maximum Extent Permitted By Law
- → Disfavored by DOL Void as Against Public Policy
- → Conflict of Interest?
- → Trust Provision Ahead of Time by Plan Sponsor Action (Trust Does Not Pay for Amendment)

How Can I Protect Myself from All This Potential Liability?

Crystal Ball vs. Final Adjudication Attracting & Retaining Qualified Trustees Absolute vs. Realist to Balance Factors?

1. Likelihood of Successful Defense of Case?



2. Trustee's Promise & Ability to Repay?

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